

	<p>London Borough of Hammersmith & Fulham</p> <p>CABINET</p> <p>1 DECEMBER 2014</p>
<p>ENHANCED POLICING REPORT</p>	
<p>Report of the Deputy Leader, Councillor Michael Cartwright</p>	
<p>Open Report</p>	
<p>Classification - For Decision</p> <p>Key Decision: Yes</p>	
<p>Wards Affected: All</p>	
<p>Accountable Executive Director: Lyn Carpenter; Executive Director for Environment, Leisure and Resident Services.</p>	
<p>Report Author: Claire Rai, Head of Community Safety</p>	<p>Contact Details: Tel: 020 8753 3154 E-mail: claire.rai@lbhf.gov.uk</p>

1. EXECUTIVE SUMMARY

- 1.1. The existing extended agreement between LBHF and MOPAC to purchase additional policing resources expired on 30 September 2014.
- 1.2. Over the past 18 months, police numbers in Hammersmith and Fulham have reduced by 29 due to reductions in Government funding to the police, budget decisions taken by the GLA, and the centralisation of some police functions.
- 1.3. In addition to policing funded by the Government and GLA, there are also additional police officers funded locally. The current model of policing funded by the Council has provided additional officers to the long term crime hotspots of the three town centres (Fulham, Hammersmith and Shepherds Bush Green) for three years. This consists of 33 Constables, 2 Sergeants and 1 Inspector, a total of 36 officers.

- 1.4. The Administration is committed to reducing crime and anti-social behaviour in the borough through a new, expanded model of Enhanced Policing, which puts additional police resources into ward level policing across Hammersmith and Fulham. In response to the reduction of police numbers in the Borough due to Government cuts, the Council is now stepping in to increase police numbers in Hammersmith and Fulham from April 2015, funded locally through funds negotiated from developers.
- 1.5. This report requests an agreement to carry forward this arrangement for a further 6 months until 31 March 2015 which will allow the necessary time for the police to mobilise increased resources from 1 April 2015.
- 1.6. A proposal for a new Enhanced Policing Model in the borough, in line with the Administration's Manifesto Commitments, is contained within this report. The proposal is to increase the size of the current team from 36 to 44 officers, a 22% increase in resourcing. The additional officers will boost the ward teams that were significantly depleted by the Local Policing Model (LPM) when it was introduced in June 2014 by the Mayor of London. Named ward officers are popular with the public as they are responsive to local issues and contribute significantly to community cohesion and preventing crime and anti-social behaviour. The Administration is therefore committing significant additional resources to meet the new model and support local communities.
- 1.7. Whilst the enhanced town centre teams have been effective in reducing crime in areas of high footfall, the LPM has provided the opportunity to revise the way council funded officers are tasked. The proposed model introduces a new dimension to local policing by creating an 'inclusion' role for the additional officers. The focus for this team will be tackling exclusion caused by homelessness or involvement in ASB or youth violence. Engagement with young people will be a priority as will supporting victims of domestic abuse or gang violence. The additional resources targeted in a new and innovative way will have a positive impact on both crime levels and social exclusion in the Borough.
- 1.8. The Council is expecting to be able to fund the costs of the new Enhanced Policing Model from S106 funds, but some are not yet in the possession of the Council. In the unlikely event that some of these funds were not to flow to the Council then the unfunded costs would be met from Council Reserves. This significant outcome has been possible due in part to the successful negotiations achieved with developers over the past four months.

2. RECOMMENDATIONS

- 2.1. That the current contract between H&F and MOPAC for the purchase of additional policing resources (36 officers) be extended until 31 March 2015. (The budget for 2014/15 was set on the assumption that the existing contract would be extended to March 2015, and s106 funds have been identified as sources. The £642,000 cost of the extension will therefore be met from existing approved budgets, subject to formal allocation of S106 funds.)

- 2.2. That approval be given to a new three year Enhanced Policing Model for the borough, which increases the Council funded police resources by 22%, from 36 to 44 officers (from 1st April 2015 to 31st March 2018), at a cost of £4,735k for the three year contract. (A three year period is to suit MOPAC planning. No details are available yet for costs for 2018/9 but the Cabinet is recommended to note the possible requirement for an additional £1,630k if the contract were extended for a fourth year).
- 2.3. To note the possible requirement for an additional £1,630k of funding if the contract were extended for a fourth year.
- 2.4. To note that it is probable that all costs can be met from S106 agreements, but where s106 funds are being relied upon which are not yet in the possession of the Council they will initially be funded from Council Reserves, creating a reserve specifically for policing, which will be reimbursed if and when those s106 funds are received.
- 2.5. That approval be given to a new model of local policing whereby the local authority supplements the Local Policing Model by increasing the number of named ward officers and introduces a social inclusion role for them.

3. INTRODUCTION AND BACKGROUND

Six month extension to current contract:

- 3.1. The terms of the previous contract were approved by Cabinet on 23rd June 2011. On 16th April 2014 Cabinet agreed to extend the contract by six months, up to 30th September 2014. This report seeks an additional 6 month extension of the existing contract (until 31st March 2015) to allow the necessary time for the police to mobilise the increased resources required for a new three year contract from 1st April 2015.
- 3.2. Appendix A details the objectives of the Enhanced Policing Model and the impact it has had on crime levels in the town centres since its inception.

New three year contract:

- 3.3. Subject to agreement of the extension, a new contract for enhanced policing is required from 1st April 2015. The proposal is for a new three year contract (to 31st March 2018), to include an increase in the number of officers from 36 to 44, at a total cost of £4,734k over the three years. The additional officers will boost the ward teams that were significantly depleted by the Local Policing Model (LPM) when it was introduced in June 2014. Named ward officers are popular with the public as they are seen as being responsive to local issues.
- 3.4. The proposed model introduces a new dimension to local policing by creating an 'inclusion' role for the additional officers. The focus for this team will be tackling exclusion caused by homelessness or involvement in ASB or youth violence.

Engagement with young people will be a priority as will supporting victims of domestic abuse or gang violence. The additional resources targeted in a new and innovative way will have a positive impact on both crime levels and social exclusion in the Borough.

4. PROPOSAL FOR SIX MONTH EXTENSION

- 4.1. This report proposes an extension of the existing contract for a further six month period from 1st October 2014 to 31st March 2015. The extension of the contract would be on the same rates as the existing contract, which includes a combination of rates for constables. Under the original agreement (s.92 rates), constables are charged at £36k per officer per annum. Subsequently to the s.92 agreement, MOPAC introduced a 'buy one get one free' offer for additional constables for local authorities. Under this agreement the cost per constable increased from £36k to £58k per officer, but local authorities got two officers for the price of one. As such the average cost per officer reduced under this agreement (from £36k to £29k). For the six month extension, the number of officers and therefore costs, remain the same at 36 officers costing £642k for six months.
- 4.2. The budget for 2014/15 was set on the assumption that the existing contract would be extended to March 2015, and s106 funds have been identified as sources. Therefore, the £642k cost of the extension will be met from existing approved budgets, subject to formal allocation of S106 funds.
- 4.3. The officer numbers, costs and funding for the proposed extension are summarised in Table 1 below.

Table 1 – Existing Contract Costs and Funding

Rank	Total officers purchased	Annual cost per Officer	TOTAL 2014/15	Half Year Cost for Oct-March
		£000	£000	£000
Inspector	1	57	57	29
Sergeant	2	45	90	45
Constable (per s.92 rates)	17	36	612	306
Constable (per match funding rates)	8	58	464	232
Constable (per match funding rates)	8	0	0	0
Overtime (estimate)			60	30
Total Estimated Expenditure	36		1,283	642
To Be Funded By:				
Revenue Budget			536	268
S.106			647	324
Hammersmith BID contribution			100	50
Total Funding Required			1,283	642

5. PROPOSAL FOR NEW THREE YEAR CONTRACT

- 5.1. It is proposed that the enhanced policing team in the borough is increased from 36 to 44, a 22% increase in officers, with each of the additional eight officers covering two electoral wards and being tasked with tackling social exclusion as part of their role. This increase would be effective from April 2015.
- 5.2. In 2014/15 MOPAC introduced a new schedule of rates to bring all MOPAC/local authority agreements onto a single scheme with a single tariff of charges. As LBHF was already on a cost sharing scheme, the old rates will continue to apply until April 2015, as set out above. The new three year contract will be based on the new standard rates (see Table 2), which continue to incorporate a 'buy one get one free' offer, but this offer has been extended to include all officers as 'buy one get one free', rather than being limited to Constables. From April 2015, for every post that is purchased, (Constable, Sergeant or Inspector) an additional Constable will be provided at no additional charge. Therefore, to secure the proposed 44 officers (1 Inspector, 2 Sergeants, and 41 Constables), the council would need to provide funding for 1 Inspector, 2 Sergeants and 19 Constables (receiving a further 22 Constables at no charge).

Table 2 – New MOPAC Schedule of Rates

Rank	2015/16	2016/17	2017/18*
Inspector	£94,000	£95,000	£96,000
Sergeant	£76,000	£78,000	£80,000
Constable	£65,000	£66,000	£67,000

*2017/18 rates are not yet known but are estimated at the same uplift as between 2015/16 and 2016/17.

- 5.3. The cost of the new three year contract at the new MOPAC rates is summarised in Table 3 below. Table 3 also compares the three year contract costs for the current and proposed number of officers. To secure the current 36 officers, the council would need to provide funding for 1 Inspector, 2 Sergeants and 15 Constables (receiving a further 18 Constables at no charge).

Table 3 – New Three Year Contract Costs

	36 Officers (Current Model)		44 Officers (Proposed Model)		
Rank	No. of Officers	Total Contract	No. of Officers	Total Contract	Difference
		£000		£000	
Inspector	1	285	1	285	0
Sergeant	2	468	2	468	0
Constable	15	2,970	19	3,762	792
Constable	18	0	22	0	0
Overtime (estimate)		180		220	40
Total Estimated Expenditure	36	3,903	44	4,735	832
To Be Funded By:					
Revenue Budget		0		0	0
S.106		3,903		4,735	832
Total Funding Required		3,903		4,735	832

- 5.4. From 2015/16, the Administration is expecting that it will no longer use the general revenue fund budget to pay for enhanced policing. As such, the total cost to the Council of providing the service from 2015/16, which amounts to £4.735m over three years, is expected to be funded from S106 funds. However some of that funding, though expected, is yet to be received, so there is a small financial risk that it may not become available. This significant outcome has been possible due in part to the successful negotiations achieved with developers over the past four months.

6. DEPLOYMENT IMPLICATIONS

- 6.1. The Council has considered its priorities and will deploy the additional police resources on tackling social exclusion and promoting social inclusion.

The eight additional officers will cover the following areas:

- 6.2. Youth –
- Engagement- The MPS borough youth office has a key focus on schools. The additional constables will seek to address similar issues but by engaging with young people in the areas they live, rather than in schools.
 - Alternative Provision. The additional officers will be tasked to work more closely with Alternative Provision.
 - Youth ASB. The additional officers will identify areas where youth ASB is an issue and, through engagement and partnership working, will take action to tackle the problems and liaise with affected residents.
- 6.3. Gangs and Ending Gang & Youth Violence (EGYV) – Additional officers will be used as an extra resource to tackle youth violence in the borough. They will work

with street outreach services to engage with EGYV nominals and signpost to diversionary activity.

- 6.4. Homelessness and Immigration – The additional officers will work with the Parks Police, outreach services and UKBA to develop and implement a consistent approach for tackling of homelessness and immigration.
- 6.5. Anti-Social Behaviour – The Anti-Social Behaviour, Crime & Policing Act 2014 is due to commence on 20th October 2014. Additional officers will put the new powers into action to tackle ASB hotspots. They will also act as a police ASB lead for their area and engage with residents affected by ASB.
- 6.6. Domestic Violence/Violence Against Women & Girls – The additional officers will be given a VAWG remit, signposting victims to available services where they will be able to seek help and advice.
- 6.7. Neighbourhood Watch – The additional officers will be a point of contact for Neighbourhood Watch and other community engagement initiatives, providing support to the residents who volunteer their time to reduce crime and assisting in sustaining such initiatives.
- 6.8. Council's Ward Panels – There are proposals being developed by the Council to create neighbourhood panels across the borough to discuss a wide range of issues affecting the public realm, including crime and antisocial behaviour. Additional officers will be responsible for attending these meetings and undertaking to solve any issues arising from them.

7. EQUALITY IMPLICATIONS

- 7.1. An Equality Impact Assessment relevant for both the 6 month extension and new 3 year contract was completed and is available on request. The impact is neutral for all categories.
- 7.2. Implications verified/completed by: Claire Rai, Head of Community Safety 0208 753 3154.

8. LEGAL IMPLICATIONS

- 8.1. Legal will work with officers to ensure that the extended arrangement with the MOPAC are formally recorded in writing.
- 8.2. With regard to the new three year contract, the Council has the power to enter into the proposed arrangements under Section 92 of the Police Act 1996, which allows the Council to make grants to the Metropolitan Police Service, either conditionally or unconditionally, for augmenting resources for policing purposes. The new 3 year contract contains an option for either party to terminate the agreement by giving one year's notice of intention to determine.

8.3. Implications verified/completed by: Babul Mukherjee, Solicitor (Contracts), Telephone: 0207 361 3410.

9. FINANCIAL AND RESOURCES IMPLICATIONS

9.1. Given that the budgets for 2014/15 were set on the expectation that the existing arrangements would continue to the end of the financial year, there are no adverse financial implications from agreeing to extend the existing contract by six months to 31st March 2015. The cost of the extension will be met through the existing approved budgets as set out in Table 1, subject to the formal approval of s106 funding previously identified.

9.2. The proposal is that the costs of the contract from April 2015 are met where possible from S106 funding agreements. Section 106 agreements have been analysed in detail to determine which may be suitable to be used to fund the cost of enhanced policing for the four years 2015/16 to 2018/19. Although the contract will be for three years the funding plan allows for a possible extension into 2018/19. S106 agreements must be matched with the policing costs in two ways:

- The agreed purpose of the funds must be wide enough to legitimately encompass policing
- The geographical restrictions on the use of a particular fund must be complied with.

9.3. Some s106 funding that is expected to be available for policing is not yet in the possession of the Council and the receipt of it will depend on ongoing negotiations and developers progressing their schemes so that the triggers in the s106 agreements that result in payments to the Council are activated.

9.4. The table in Appendix A demonstrates that s106 funding of £3,114,000 has already been received by the council which could lawfully be made available for funding the enhanced policing from 2015/16 to 2018/19. Formal recommended allocations of S106 funds for various purposes will be the subject of a later report or reports. It is anticipated that further s106 funding will be made available over this period e.g. from the Westfield extension and Kings Mall car park. In the meantime, the shortfall will be underwritten by a transfer of £3,250,000 from the Efficiency Projects Reserve (that currently stands at £10 million) to a earmarked reserve for enhanced policing. As and when the s106 is received, the Enhanced Policing Reserve can be written back to the Efficiency Projects Reserve or General Reserves.

9.5. Implications completed by: Mark Jones, Director for Finance TTS and ELRS, Telephone: ext 6700.

10. RISK MANAGEMENT

- 10.1. The report proposals contribute positively to the management of risk entry number 8, maintaining the reputation of the borough and ensuring the public's needs and expectations are known and met, which appears on the Bi-borough Enterprise Wide Risk Register. The ELRS department are compliant with the corporately agreed Risk Management approach and methodology. Risks are identified and managed within the department and considered at Management Team meetings.
- 10.2. Implications completed by: Michael Sloniowski Bi-borough Risk Manager
Telephone: 0208 753 2587.

11. PROCUREMENT AND IT STRATEGY IMPLICATIONS

- 11.1. There is no choice other than to procure these services through MOPAC as it is a specialised service. There are no procurement implications arising from continuation of the existing arrangement with MOPAC for enhanced policing in the three town centre areas as it is not covered under the Public Contract Regulations. Corporate Procurement will assist ELRS officers with the extended arrangement and the procuring of a new arrangement from April 2015 onwards, if this is required.
- 11.2. Implications completed by: Joanna Angelides, Bi Borough Procurement Consultant, Tel No. 0208 753 2586.

LOCAL GOVERNMENT ACT 2000 **LIST OF BACKGROUND PAPERS USED IN PREPARING THIS REPORT**

No.	Description of Background Papers	Name/Ext of holder of file/copy	Department/ Location
1.	None		

Appendix A

All Figures in £000s	Policing		Policing		
	Total £000s	2015/16 Total	2016/17 Total	2017/18 Total	2018/19 Total
Policing by Location					
Funding Requirement		1554	1578	1602	1630
Total Funding Requirement	6364	1554	1578	1602	1630
S106 Monies Already Received by Council					
<i>1) Available for Shepherd's Bush area (White City):</i>					
Westfield	468	468	0	0	0
BBC TV Centre	78	78	0	0	0
West 12 Shopping Centre	25	25	0	0	0
Woodlands, 80 Wood Lane	122	122	0	0	0
49-68 Sulgrave Gardens	47	0	32	15	0
Former Favourite Pub, 27 St Anns Rd	97	0	0	97	0
<i>2) Available for use in South Fulham Opportunity Area (Sands End and Parsons Green and Walham)</i>					
	261	65	65	65	66
<i>3) Available for use in Hammersmith:</i>					
Hammersmith Palais	180	180	0	0	0
Kings Mall Car Park	408	267	141	0	0
Kings Mall Car Park agreement not used to repay reserves for lib	700	38	352	191	119
G Gate	5	0	0	0	5
Ravenscourt House, 3 Paddenswick Road W6 0EL	20	0	0	0	20
<i>4) Available for use in Fulham:</i>					
Fulham Broadway (Pillar)	39	39	0	0	0
Farm Lane Trading Estate, 101 Farm Lane	300	221	79	0	0
Stewart's Garages, 72 Farm Lane London SW6 1QA	194	0	186	8	0
<i>5) Available for use outside of Opportunity Areas:</i>					
725-761A Harrow Road, London, NW10 5NY	12	12	0	0	0
313 - 321 North End Road	36	13	13	10	0
Service Station On Du Cane Road London	19	0	13	6	0
153 Hammersmith Road London W14 0QL	51	13	13	13	12
174 Hammersmith Road	0	0	0	0	0
258 - 264 Goldhawk Road	52	13	13	13	13
Total s106 funds Already Received by Council	3114	1554	907	418	235
Funding requirement less possible existing s106 funding	3250	0	671	1184	1395
Funded from Council Reserves Reimbursed by s106 if Received					
Westfield	2000	0	671	602	727
Kings Mall car park (over next six yrs)	1250	0	0	582	668
Total Council Reserves Funding	3250	0	671	1184	1395
Requirement less Total Possible Funding (+ve = shortfall)	0	0	0	0	0